SD DOT







CONDENSED EXTERNAL WINTER HIGHWAY MAINTENANCE PLAN 2024-2025







# Secretary's Message

As we reflect upon the critical role transportation plays in the lives of our citizens, we fully understand that people of all ages and all stages of life count on the South Dakota Department of Transportation (SDDOT) each and every day. We continuously seek innovative processes to better serve South Dakota travelers. We proactively implement technological advancements to improve efficiency and effectiveness. And, perhaps even more important, we continually build and expand upon our engagement with others to advance safety for all.

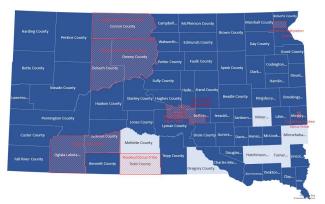
Our entire SDDOT staff take our responsibility of providing a safe and efficient transportation system very seriously. We continuously look for new ways to engage stakeholders and users of our transportation system, with the ultimate goal that everyone arrives home safely, each and every day!

The **Winter Highway Maintenance Plan (WHMP)** provides guidance for our SDDOT operations team, as well as those with whom we collaborate. It's through partnerships with our fellow federal, state, local, and tribal partners that we are able to implement advancements within our winter planning protocols and safety practices.

Each winter, we strive to be the primary resource for South Dakota travelers. Within the past couple years, SDDOT developed a winter storm informational page on our website <u>https://dot.sd.gov</u> to assist in communication efforts for travelers, emergency personnel, and the media to share vital road-related conditions and updates. This "one-stop shop" provides a central location of key resources for the traveling public during winter weather. In addition to providing the latest road condition information such as Interstate closures or reopening status, the site also features links to SD511, along with real-time photos and videos of our snowplow operators at work. We know that the more information we can provide about current and projected road conditions, the better travel decisions that can be made!

A key initiative the SDDOT recently developed is our expanded partnership with counties and tribes. This winter, tribes and counties will be able to enter their **No Travel Advisories** and **Road Closures directly** into SDDOT's SD511 Traveler Information System. This localized information advances communication efforts for South Dakota travelers.

I want to thank everyone involved in this complex, yet vital, implementation process. As demonstrated on the map, approximately 60 counties and 7 tribes are ready to fully engage in this communication advancement. Counties and Tribes Registered to Use SD511 (10/24)



Working side-by-side with statewide agency partners is vital to the maintenance and enhancement of the transportation system. Thank you for your partnership and continued collaboration. Together, we make better lives through better transportation.

Sincerely,

Joel Jundt, Secretary South Dakota Department of Transportation



If you have additional questions about the SDDOT Winter Highway Maintenance Plan or winter operations in general, please visit <u>https://dot.sd.gov/</u> or <u>https://www.sd511.org/</u> for more information.

You can also contact the SDDOT by emailing, <u>dotgeneralinfo@state.sd.us</u> or calling 605-773-3265.

For Region specific requests please visit: <u>https://dot.sd.gov/inside-sddot/region-area-offices</u> to get in contact with a local Region or Area engineer for further assistance.







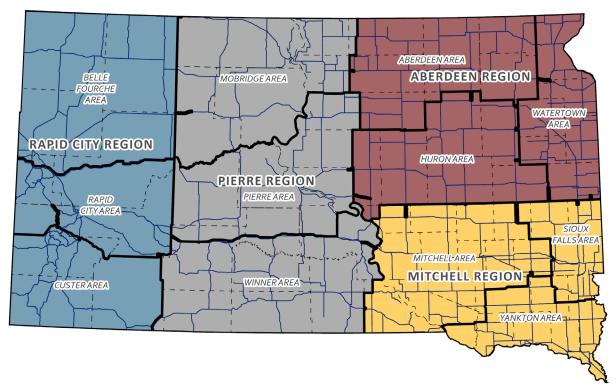
# **ABOUT THE SDDOT:**

Through open plains and rolling hills, from big cities to family farms, the roadways in South Dakota connect us all. When winter arrives each year, the South Dakota Department of Transportation (SDDOT) is responsible for performing maintenance activities on nearly 7,800 miles of roadways. To manage these activities so roads can be as safe as possible for all travelers in South Dakota, the SDDOT and others created this plan which is updated annually. This is the SDDOT Winter Highway Maintenance Plan (WHMP) for 2024-2025.

# DIVISION OF WORK ACROSS THE STATE

At the highest level, SDDOT works in partnership with neighboring states to track weather patterns and events that affect the area. This information-sharing system can give advanced warnings of upcoming events, which helps decision-makers prepare and deploy resources.

Winter conditions, both in general and resulting from events like storms, vary greatly throughout the state. Rather than adopt a "one-size-fits-all" approach, South Dakota is divided into Regions and Areas with dedicated individuals and teams responsible for the local decisions and activities.



The largest sections are the four primary Regions, each of which has an appointed Region Engineer: Rapid City, Pierre, Aberdeen, and Mitchell. Each Region is subdivided into three Areas (twelve Areas statewide), each with an assigned Area Engineer. Each Area has a variety of routes to address based on priority. Refer to the map above, for SDDOT Regions and their respective Areas.

\*The SDDOT does not perform winter maintenance in cities with a population over 2,500, those duties fall under the responsibility of the city.



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# LEVELS OF SERVICE

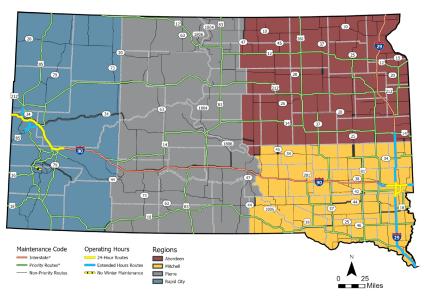
CLASSIFICATION	COVERAGE TIMES DURING HOURS OF OPERATION*	DESIRED PAVEMENT CONDITION DURING EVENT**	DESIRED PAVEMENT CONDITION AFTER EVENT**
Priority Routes Include Interstate	Once every 2 hours	Maintain safe passage when practical	Driving Surface is 80% clear of snow and ice within 18 hours
Non-Priority Routes	Once every 4 hours	Maintain safe passage when practical	Driving Surface is 80% clear of snow and ice within 36 hours
Shoulders, Low Volume Service Roads. Local Intersection, etc.	Minimal coverage as necessary to prevent drifting onto driving lanes, etc.	Minimal coverage as necessary to prevent drifting on to driving lanes, etc.	Begin clearing these areas as soon as practical for safe passage.

**Note:** Interstates and priority routes are given first attention when weather conditions become severe and/or equipment availability becomes limited.

- \* Coverage times are goals. Actual times may vary. When conditions allow, crews attempt to make one round of coverage on all routes near the beginning of a shift. Coverage times specified in the table are intended to be subsequent coverage times. Roads with lower traffic volumes may be plowed less frequently during a storm event if priority routes take precedent.
- \*\* Pavement conditions are goals. Actual pavement conditions may vary.

### NORMAL WINTER MAINTENANCE HOURS

During a storm and when conditions allow, plows operate from 5 a.m. to 7 p.m. Routine extended hours winter maintenance is also performed on some of the highly traveled routes around the metropolitan areas of Sioux Falls and Rapid City.



## Winter Maintenance Routes



\*Interstate and Priority Routes receive the same level of service.





# **ROADWAY CLOSURES AND OPENINGS**

SDCL 31-4-14.1 allows the Secretary of DOT and the Secretary of DPS to restrict the use of any State Highway if they agree the restriction or closing is necessary for the protection and safety of the public due to inclement weather. Notices to the public are made through installation of barriers, warning signs, media press releases, text, traveler information (SD511), social media, or placing flaggers to detour traffic. Additionally, all closures are promptly posted on the 511 Traveler Information sites. SDCL 31-4-14.3 provides for civil penalties for rescue of persons in violation of this statue in amounts of \$1,000 - \$10,000.

In the past, typically only interstate closures were implemented during inclement weather due to the interstate having controlled access points. There has been an increase of travelers using non-Interstate highways to attempt to avoid Interstate closures. This has resulted in dangerous situations such as stranded motorists and increased traffic for SDDOT snow plows to work around. When conditions exist, SDDOT and DPS will consider closure of both interstate and non-interstate routes for the protection and safety of the public.

### LEVELS OF TRAVEL ADVISEMENT

SDDOT uses different levels of travel advisories to communicate road conditions and help travelers make informed decisions. SD511 can show the following advisories:

#### ROAD IMPASSABLE

Travel on the road segment is physically impossible, typically due to widespread deep snow and drifts. No Travel Advised is not to be used in combination with this designation.

#### NO TRAVEL ADVISED

Road and weather conditions are unavoidably hazardous and/or impassable. Poor visibility, drifts, blowing snow, ice, and other hazards overwhelm the route.

#### ROAD BLOCKED

Travel is impossible due to the roadway being physically blocked. This advisement is used mainly to warn thru-traffic that the road is not passable.

#### MAINTENANCE SUSPENDED

Plows have temporarily halted operations for the route. Road and weather conditions are likely as hazardous (or worse) than NTA conditions.

#### INCLEMENT WEATHER ROAD CLOSURE

Winter weather events produce imminently hazardous conditions at a faster rate than plow crews can remove. When an Enforced Road Closure is in place, all weather and road conditions on the RMS and SD511 should be deleted except Winter Maintenance Suspended. Law enforcement may establish small, more localized road closures on any route due to crashes or any other reason which may be a potential hazard to motorists.













#### FISCAL YEAR 2025

DESCRIPTION	BUDGETED AMOUNT DOT FORCES	
Snow and Ice Control	\$ 28,019,325.00	
Contract Snow Removal	\$ 39,000.00	
TOTAL	\$ 28,058,325.00	



SDDOT's winter operations are centered around innovation through the creation of the Maintenance Decision Support System (MDSS) and continued research of better practices. Below are two examples of this innovation:

## □ HIGH FRICTION SURFACE TREATMENT (HFST)

High Friction Surface Treatment (HFST) is a thin layer of high-quality polish-resistant aggregate bonded to the pavement with a polymer resin binder. The treatment has a long-lasting skid resistance and makes the pavement more resistant to wear and polishing. HFST is placed at locations that have a history of injury crashes with vehicles leaving the roadway due to winter road conditions. Due to the cost, HFST is only applied at isolated locations such as horizontal curves, bridge decks, and intersections. South Dakota currently has over 67 HFST locations which have shown an 80% reduction of road departure crashes with winter road conditions as a contributing factor. HFST has a service life of approximately 10 years or the life of the pavement it is placed on. South Dakota has not seen an accelerated deterioration of HFST due to snow removal operations.

### □ MAINTENANCE DECISION SUPPORT SYSTEM (MDSS)

The Maintenance Decision Support System (MDSS) collects and analyzes weather and road condition data and provides recommendations for effective winter maintenance treatments. The MDSS allows SDDOT to select treatments most effective for current and future conditions. The MDSS was developed and refined by DTN, LLC through a multi-state pooled fund study led by SDDOT's Office of Research. DTN is available 24 hours a day, seven days a week for technical assistance and weather-related questions.

## SNOW AND ICE CONTROL MATERIALS

A variety of materials are used by SDDOT for winter operations. Salt, chemicals, and abrasives may be used alone or in combination given weather and road conditions.

There are two methods used to treat winter roadways: anti-icing and deicing. Antiicing consists of applying chemical material to pavement prior to a storm or at the beginning of a storm with the goal of reducing the bonding of ice to pavement.

Deicing is treating the roadway with plowing and abrasive/chemical application during and after a storm.

#### **Strong Crosswinds**

Abrasive materials may not be appropriate if the wind is too strong, particularly if the precipitation is blowing across the pavement. Abrasive materials in this condition could cause precipitation to adhere to the road surface.



Salt is only effective down to 15 degrees. Below that, the salt cannot melt ice and snow faster than it forms. In this case, sand is used to provide traction - the traction is not as good as pavement, so drive with caution!



## RESEARCH FOR BETTER PRACTICES

SDDOT is exploring several new innovations to improve the safety of travelers and maintenance workers and to increase SDDOT operational efficiency.

- The SDDOT is installing blue lights on equipment performing winter maintenance activities. Research has shown that blue light carries fathers and is more likely to be seen in low visability. Currently 100% of full-time SDDOT snowplows are equipped with blue lights.
- Other research is investigating the Level of Service required for specific roads. One study is assessing road users' expectations for road conditions during and after winter storms. Another is evaluating the use of anonymous cell phone location data to identify where traffic has slowed because of winter road conditions.
- Within the next few years, South Dakota will deploy its first Variable Speed Limit (VSL) zones on two sections of Interstate highway. The regulatory speed limit will change depending on road and weather conditions and be displayed on electronic speed limit signs. When visibility is poor or the road surface is snowy or icy, the speed limit could drop from 75 or 80 miles per hour to 65, 55, or even 45 mph. Short sections of I-90 from Sturgis to Tilford and I-29 from S.D. 32 to Brookings, that experience severe winter weather, will be the first areas to get variable speed limits.
- Winter operations is a key customer service for the SDDOT. Reduction of traffic crashes is a strategic goal. SDDOT analyzes crashes on the state highway system in relation to the Winter Severity Index (WSI). The WSI is a way to quantify the severity in which winter conditions affect the maneuverability of roadways.



# **EQUIPMENT AND MATERIALS**

A variety of mobile snow and ice control equipment is used on a routine basis. The most common types are trucks, plows (front mount, wing, under-body, and tow), sanders, front-end loaders, and anti-icing systems.

#### **Equipment Types and Number of Units**

EQUIPMENT	NO. OF UNITS
Full-time Snowplows	394
Road Graders with V-Plows	23
Snow Blowers	105
Tow Plows	26
Spare Snowplows	51



The tow plows are a 36-foot trailer, equipped with either a 250-gallon liquid deicer tank and an 8-cubic yard hopper sander, or two (2) 1,000-gallon liquid deicer tanks. The setup is decided during equipment ordering. The tow plow can deploy either to the left or the right to do a wider sweep (centerline to shoulder) of the road than a typical plow truck can make alone. The tow plows are stationed on the interstate highways and four-lane expressway roads where they can be the most efficient.





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# TRAVELER INFORMATION SYSTEM

SDDOT's SD511 Traveler Information System informs travelers, law enforcement, emergency responders, and highway maintenance personnel of conditions that affect travel. Its main purpose is to help the public make well-informed travel decisions. SD511 information includes:

- Weather conditions and forecasts
- Observed winter road conditions and closures, reported by SDDOT maintenance forces
- Potentially worsening road conditions, predicted from weather forecasts
- Roadway images from 150+ roadside cameras
- National Weather Service alerts
- Emergencies and incidents affecting traffic flow
- Special events affecting traffic flow
- Construction and maintenance work zones reported by SDDOT forces



- Commercial vehicle restrictions
- Floodgate messages to convey specific or unique situations. This allows a longer message with more detail to be pushed to individual routes or statewide.
- Travel advisories and closures for participating Counties and Tribes in development.

SDDOT maintenance and construction forces feed winter road reports and road work information into the traveler information system through the Roadway Management System (RMS). Both SD511 and the RMS are provided by Iteris, Inc.

SD511 disseminates information via several media to make information as accessible as possible:

- 511 Telephony: Users can reach the phone-based 511 system by dialing 5-1-1 on mobile and landline phones throughout South Dakota. From outside the state, the system can be reached at 1-866-MYSD511 (1-866-697-3511). The automated telephony and voice recognition system allows users to hear information with hands-free operation.
- **511 Website:** The full-featured SD511 website at <u>www.sd511.org</u>. provides the same information in graphical and textual form on any modern web browser.
- **511 Mobile Apps:** Android and iOS (Apple) mobile applications are available free from their respective app stores. They provide the same information as sd511.org in mobile-friendly format.
- **My511SD Travel Alerts:** Users can subscribe at the sd511.org website to receive free text and email alerts for road closures, no travel advisories, flooding, and other significant events at specific locations and times of interest to them.
- Rest Area and Port of Entry Kiosks: As of 2024 the SDDOT has installed kiosks that display travel information at all commercial vehicle ports of entry and all but one Interstate highway rest area.
- **County and Tribal Travel Advisories:** Counties and tribes will be able to post travel advisories and closures on the State SD511 system for the first time this winter. SDDOT will be hosting additional training prior to the winter season.

